

citizens in Grand Forks, ND, wanted to know whether there was a sexual predator living nearby, they would have accessed the North Dakota sexual predator list and would not have found Mr. Rodriguez's name, despite the fact that he lived just a short distance from that Grand Forks shopping center, across the state line.

In my judgment, we have to do much, much better than that. A recent study found that 72 percent of the highest risk sexual offenders commit another sexual assault within 6 years of being released. And the Bureau of Justice statistics tell us that sex offenders released from prison are over 10 times more likely to be arrested for a sexual crime than individuals who have no record of sexual assault at all.

We just cannot continue to release sexual predators from prison with no supervision whatsoever and let them prey on an unsuspecting public. So I have offered legislation that I hope will deal with some of the breakdowns that have occurred in this case. The legislation I have offered is cosponsored by Senator COLEMAN and Senator DAYTON from Minnesota, and by my colleague, Senator CONRAD, from North Dakota.

I ask unanimous consent to add as a cosponsor Senator Johnston from South Dakota.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. Mr. President, I will define what the bill does. First, it directs the Department of Justice to create a national registry of sex offenders, which would be accessible to the public. This isn't difficult. You just aggregate the State lists so you have a national list. All Americans who live near State borders will be able to access that list.

Second, this legislation will try to ensure that the highest risk sex offenders are not released at all. The bill requires that States provide automatic and timely notification to the States' attorneys of the planned release of any high-risk sex offender. Before the release, the State's attorney shall be formally notified. That will give them time to pursue civil commitment cases for those who are the most dangerous, in order to continue to keep them in prison. They are able to do that under current law. My bill doesn't change current State laws, but it requires notification of the States' attorneys when somebody who is a type 3 high-risk sexual predator is about to be released from prison.

Third, the bill provides that for those high-risk sexual predators who are released after serving their full sentences, there will be intensive State supervision for a period of not less than one year.

Mr. President, in developing this piece of legislation, we have worked with the National Center for Missing and Exploited Children, the Vanished Children's Alliance, the National Council of Cities, and many others. A companion bill to my legislation has been

offered in the House by PAUL GILLMOR from Ohio and EARL POMEROY of North Dakota. That, too, is a bipartisan piece of legislation.

Dru Sjodin, was, by all accounts, a wonderful person. I visited with her family and with her roommate in college. It is a tragedy the likes of which we see very seldom in our part of the country. Dru Sjodin has been missing since December. They have had search parties, the National Guard has searched, and her family is still out searching even after the formal law enforcement search has discontinued.

This young woman walked out of a shopping center in the town of Grand Forks, ND, and was abducted by someone who had just been released after 23 years in prison as a sexual predator.

We have to do a lot better than that to protect the American people. This is a tragedy. It is heartbreaking just to talk about this, but in the name of Dru Sjodin and so many other victims of crime, this Congress needs to do better.

One way to do better is to create and require the creation of a national registry of sexual predators so that we know where they are and where they live, not just by State, but where they are across this country, so one can identify them by sorting ZIP Codes or any other definition one wants. That is important.

And when the highest risk sexual predators are about to be released from American prisons, I believe States' attorneys must be notified so they can properly take action for civil commitment in cases where they believe it is necessary. Mr. Rodriguez, in my judgment, should have been in prison, not walking the streets of Grand Forks, ND.

It is easy, perhaps, to suggest criticism of those who did not do their job. But that is not the point. The point is to try to protect others in the future. I hope in the future, whether it is in Grand Forks, ND, or along the streets of any other American city, that no one—no one—has to confront a sexual predator who was just released from prison, and who we knew was violent. We should anticipate such cases, and make use of civil commitment laws. I hope this legislation moves us in that direction.

Mr. President, I thank the bipartisan cosponsors of this legislation and hope we can take action on this legislation in the Congress soon.

I yield the floor and suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. GRASSLEY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

CONCLUSION OF MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Morning business is closed.

PERSONAL RESPONSIBILITY AND INDIVIDUAL DEVELOPMENT FOR EVERYONE ACT—Continued

The ACTING PRESIDENT pro tempore. The Senate will continue consideration of H.R. 4.

The Senator from Iowa.

Mr. GRASSLEY. Mr. President, today we begin debate on what the public at large would refer to as a welfare reform bill, a bill that would build upon very major changes that were made after 60 years of the previous welfare legislation that did not accomplish its goals to one now where we have had an opportunity since 1996 to move people from welfare to work.

The public at large and sometimes even I refer to this legislation as welfare reform, but our legislation is entitled "The Personal Responsibility and Individual Development for Everyone Act." If you hear us use the acronym P-R-I-D-E, PRIDE, this is the legislation that is before the Senate. I am very happy that we are finally able to consider this legislation.

Going back to 1996, after years of debate and even after two vetoes by President Clinton, we finally had a Republican Congress pass, and a Democratic President sign, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. I emphasize that because the issue of welfare is highly charged politically. When you are going to make major changes, as we did in 1996, it takes bipartisanship to accomplish those changes. That bipartisanship was between Democratic President Clinton and a Republican-controlled Congress.

The enactment of welfare reform ended the entitlement aspect of welfare, the cash assistance part of it. The impetus for welfare reform was generated by a number of factors, including public sentiment that the welfare system needed overhauling. When campaigning for President, President Clinton promised, in his words, "to end welfare as we know it." For the Republicans, during the campaign for Congress in 1994 when the Contract With America was the watch word of Republicans, welfare reform was a key part of that. So we had a President promising to end welfare as we know it, we had Republicans putting it in their Contract With America, and, finally, after 2 years, the legislation was passed at that time.

I would categorize the PRIDE legislation as moving on and fine-tuning that basic underlying legislation which has sunset. The sunset was in the 1996 legislation. When legislation sunsets, it must be reenacted by the Congress of the United States or that part of the code goes off the books.

Quite honestly, there are Americans who have needs. There is still need for